

# Access to Information and Public Participation in the Permitting Context

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### What are Permits?

Permits = Licenses to Lawfully Emit Pollutants within Specified Limits and Conditions

Most Common Permits under U.S. Federal Environmental Laws:

Discharge of pollutants into waters of the U.S.
 Emission of air pollutants
 Underground injection of pollutants

#### Why Is Access to Information Necessary in the Permitting Context?

- > Those directly affected have a right to know
- > Empowers community to protect themselves

## **Public Participation**

- Those that may be affected deserve an opportunity to participate in the decision-making process
- Community may be in better position to identify problems and propose effective solutions
- > Helps Agency to make better decisions
- Serves to counterbalance powerful economic interests
- Could simplify the work of the Agency

#### How Does EPA Provide Access to Information in the Permitting Context?

40 C.F.R. § 124.10 requires the permit issuer to:

>Notify the public of intent to issue a permit

- Make available all documents that form the basis of the permit
  - > e.g., application, draft permit, fact sheet/statement of basis
  - > Available at physical location and online

Allow for public comments

- At least a 30-day comment period
- Public hearing may be requested

#### Notification of Draft Permit and Public Comment Period

Who Is Notified?

How Are Interested Parties Notified?

- Applicant
- Certain Federal and State regulatory agencies
- Local pollution control entities
- Certain groups and members of the public
  - (e.g., those in a "mailing list")
- Persons potentially affected

By Mail

- Daily or weekly newspaper
- Broadcast over local radio (certain RCRA permits)

#### Who Can Participate in the Public Comment Period? 40 C.F.R. § 124.11

Any interested person, including:

- Applicant
- Federal, state, local government institutions
- Independent citizens
- Non-governmental organizations ("NGOs"):
  - e.g.,
    - Community groups
    - Environmental interest groups

#### Process After Public Comment Period Closes 40 C.F.R. § 124.15

- Draft Permit evaluated/revised
- Response to Comments issued
- Final Permit Decision issued
  - Permit Issuer notifies:
    - Applicant
    - Those who submitted written comments
    - Those who requested notice of the final permit
- Appeal of Permit Decision

#### Appeals Process – Another Opportunity for the Public to Be Heard

- Environmental Appeals Board (EAB) reviews appeals of permit decisions
- Who Can Appeal a Permit Decision to the EAB?
  - Any person who participated during the public comment period on the draft permit, including;
    - citizens
    - NGOs
    - Permittee

Can be pro se or represented by counsel

# How Does the EAB Ensure Access to Information

#### Transparent Decision-Making

- Ex parte communications on merits of the case are prohibited
- All hearings are open to the public
- Requirement for a written record
- All EAB decisions explain the basis of the decision
- All EAB decisions, orders and briefs are available to the public online
  - www.epa.gov/eab

• A guidance for citizens is available online

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EAB Dockets Board Decisions Welcome to the U.S. Environmental Protection Agency's Environmental Appeals Board Homepage. The Appeals Board is the final Agency decisionmaker on a the Agency administers. It is an impartial body independent of all Agency components outside the immediate Office of the Administrator. The Board typically si		
Federal Court Review vote. Currently, eight experienced attorneys serve as coursel to the Board. Standing Orders FBR Guidence The Board has issued A Citizens' Guide to ERA's Environmental Appeals Board, a plain language guide for members of the public participating in 1	matters before the Board.	
Documents		
Alternative Dispute Resolution (ADR)	Dev 20 (her 20, 2010) and Order Authorities Flagmania Files	
Electronic Filing NOTICES: Pursuant to the Board's Order Authorizing Electronic Filing in Proceedings Before the Environmental Appeals Board Under 40 C.F.R. In Proceedings Before the Environmental Appeals Board Not Governed by 40 C.F.R. Part 22 (Jan. 28, 2010), the Board will now accept document upcoming Oral Arguments Arguments	its filed electronically in portable document format (PDF) in all	
Arguments         information on how to file documents electronically and the conditions and requirements that apply.           Frequently Asked Questions         For all Clean Air Act New Source Review/PSD permit matters, see the Board's <u>Standing Order</u> issued April 19, 2011.		
General Information		
The Clerk of the Board		
Courtroom Technology		

NOTICE: All filings delivered to the Board by hand or courier, including Federal Express, UPS, and U.S. Postal Express Mail, MUST be delivered to the following address:

U. S. Environmental Protection Agency Clerk of the Board, Environmental Appeals Board Ronald Reagan Building, EPA Mail Room 1300 Pennsylvania Avenue, N.W. Washington, D. C. 20004

Guidance

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